

# Public Document Pack

AT A MEETING of the Cabinet of HAMPSHIRE COUNTY COUNCIL held at the Castle, Winchester on Tuesday, 14th July, 2020

Chairman:

\* Councillor Keith Mans

- |                               |                                |
|-------------------------------|--------------------------------|
| * Councillor Rob Humby        | * Councillor Andrew Joy        |
| * Councillor Roz Chadd        | * Councillor Stephen Reid      |
| * Councillor Liz Fairhurst    | * Councillor Patricia Stallard |
| * Councillor Judith Grajewski | * Councillor Seán Woodward     |
| * Councillor Edward Heron     |                                |

Also present with the agreement of the Chairman: Councillors House, Glen, Tod and Warwick

## 189. APOLOGIES FOR ABSENCE

All Members were present and no apologies were noted

## 190. DECLARATIONS OF INTEREST

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Personal interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

## 191. MINUTES OF PREVIOUS MEETING

The minutes of the previous meeting were reviewed and agreed

## 192. DEPUTATIONS

Three deputees were invited in turn to address Cabinet.

Phil Joyce from Extinction Rebellion Winchester spoke in reference to item 6 on the agenda (Covid-19 Response Progress Update). He highlighted an ongoing petition calling for more action to make the city's streets safer for cyclists and pedestrians, including road reallocation and restrictions on vehicles.

Martin Heath from the Basingstoke and Dean Transition Network spoke in reference to item 10 on the agenda (Climate Change Strategy). He addressed

the role, causes and impact of carbon emissions, calling for Hampshire to take a leadership role in reducing energy use and the wider uptake of renewable energy sources.

Philippa Brealey spoke in reference to item 10 on the agenda (Climate Change Strategy). She welcomed the strategy but, noting predictions for global temperature increases, felt that the 2050 target was not soon enough. She highlighted the number of local groups actively proposing initiatives and schemes within the scope of the strategy and welcomed engagement with them.

The Chairman thanked the deputees on behalf of Cabinet. He noted his past personal involvement in environmental issues and his support for the climate change strategy in the County Council.

### 193. **CHAIRMAN'S ANNOUNCEMENTS**

The Chairman noted that the phase of recovering from the Covid-19 pandemic was well underway. He welcomed the recent decision by government to require that facemasks be worn in shops and other buildings to reduce transmission. It was confirmed that the first meeting of Hampshire's Local Outbreak Engagement Board to monitor local Covid-19 outbreaks would take place following Cabinet. The significant impact of the pandemic on both the County Council's own budget and on the Hampshire economy was highlighted and the Chairman indicated the importance of government support in this element of recovery.

### 194. **A PROGRESS REPORT OF THE COUNTY COUNCIL'S RESPONSE TO THE COVID-19 CRISIS**

Cabinet considered a report of the Chief Executive regarding the County Council's Response to the COVID-19 crisis.

At the invitation of the Chairman, Councillor House addressed Cabinet, welcoming a full and helpful report. He raised questions on the position on data sharing with government and on the provision of telephone based services. Councillor House highlighted the importance of learning from experience to ensure both transparency and better outcomes in the future.

Key elements of the report were introduced, highlighting the importance of keeping "R" as low as possible, the learning that had taken place with regards care homes, preparations for the wider re-opening of schools and recreational facilities, the booking system in place at HWRCs and the work of officers in Corporate Resources to keep key support processes running. The position of telephone based services was clarified.

Cabinet welcomed the report and agreed the importance of learning from experiences to both understand what could have gone better and also what went particularly well and could become part of a new normal.

Tributes were paid to officers delivering services and working hard to bring back services that had been suspended. The resilience and response of Hampshire's communities in looking after each other and working together was praised.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

195. **HAMPSHIRE LOCAL OUTBREAK CONTROL PLAN AND LOCAL OUTBREAK ENGAGEMENT BOARD**

Cabinet considered a report of the Chief Executive regarding the Local Outbreak Control Plan and Local Outbreak Engagement Board.

The outbreak control structure as set out in the report was introduced. It was confirmed that data on positive test results by the NHS or by mobile test units was being shared. Some location data was also available but should be treated with caution because transmission did not always occur at home.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

196. **MEDIUM TERM FINANCIAL STRATEGY**

Cabinet considered a report of the Director of Corporate Resources regarding the Medium Term Financial Strategy.

At the invitation of the Chairman, Councillor House addressed Cabinet noting that it was now not looking likely that the County Council would receive full reimbursement of the costs of managing the Covid-19 crisis and highlighting the uncertainty of the position.

The report was introduced and the level of unfunded loss to date drawn to Cabinet's attention. The scenarios regarding government funding and various possible outcomes set out in the report were detailed. The impact on the Transformation programme was highlighted and it was confirmed that with much of T21 paused, it would be necessary to extend delivery for a year. It was emphasised that the situation was fast moving with changing consequences.

Cabinet welcomed the report, noting that although the long term position was difficult, prior to Covid-19 the County Council was on track to meet its budget, but in some scenarios it was now no longer financially viable. The importance of explaining the County Council's situation and of government honouring its commitments of support was agreed.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

197. **2019/20 - END OF YEAR FINANCIAL REPORT**

Cabinet considered a report of the Director of Corporate Resources presenting the 2019/20 End of Year Financial report.

The report was introduced and the strong and reliable delivery of budgeted savings prior to Covid-19 was emphasised. With regard to departmental

summaries, it was noted that budgets were balanced or savings had been achieved in advance. Cabinet recognised that the County Council's strong financial position had enabled it to take action that wasn't available to other authorities, such as advancing government money for Covid-19 related PPE to care homes in order to speed up delivery.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

#### **198. CLIMATE CHANGE STRATEGY**

Cabinet considered a report of the Director of Economy, Transport and Environment regarding the Climate Change Strategy.

At the invitation of the Chairman, Councillor Tod addressed Cabinet highlighting the scale of the climate change crisis. He welcomed the commitment to change and proposed that progress across different areas of the Council's activity be monitored through the scrutiny committees.

The report was introduced with reference to the extensive work that had been carried out on policy development. The dual targets of reducing emissions of greenhouse gases and of building resilience to temperature change were set out. It was confirmed that the baseline level of emissions had been established using recognised methodology from the Carbon Trust. The development of impact assessment tools to integrate with the Council's future decision making process was highlighted. It was confirmed that stakeholder events had been held and a number of new projects to both engage with communities and provide advice were detailed.

Cabinet welcomed the report and the evidence based approach and thanked officers for their work and the progress that had been achieved. It was recognised that the direct influence of local government was limited and therefore working with partners and communities was essential.

With the agreement of the Chairman, the Assistant to the Executive – Environment (Councillor Warwick) addressed Cabinet. She praised the work in the report to provide a starting point for the significant action that was needed to meet the targets that were set. She welcomed the community support and advice projects that had been launched and highlighted the benefits of bringing partners together.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

#### **199. TRANSPORT FOR THE SOUTH EAST (TFSE)**

Cabinet considered a report of the Director of Economy, Transport and Environment regarding Transport for the South East's (TfSE) Proposal to Government.

In introducing the report, the context of the TfSE's proposals to establish a sub-national transport body were set out. It was noted that the strategy had climate change at its centre and Cabinet welcomed the proposals to work in partnership and support the ongoing prosperity of the region.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

200. **SERVING HAMPSHIRE - 2019/20 PERFORMANCE REPORT**

Cabinet considered a report of the Chief Executive regarding the Council's performance in 2019/20.

An overview of the Council's performance was set out with reference to the report and key areas of corporate diversity and the prevention of modern slavery. Data on referrals to and determinations by the local government ombudsman were drawn to Cabinet's attention. The objectivity of the report and high overall performance of the Council was recognised, in particular activity on equality and diversity was welcomed.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

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Chairman,

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## HAMPSHIRE COUNTY COUNCIL

### Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	14 July 2020
<b>Title:</b>	A Progress Report of The County Council's Response to the COVID-19 Crisis
<b>Report From:</b>	Chief Executive

**Contact name:** John Coughlan

**Tel:** 01962 845252

**Email:** John.coughlan@hants.gov.uk

#### 1. The decision:

That Cabinet:

- 1.1. Note the contents of the report as a further summary of the exceptional events and responses by the County Council to the COVID-19 crisis, bearing in mind that it provides a top-level assessment of a massive and fast changing situation;
- 1.2. Note the additional developing initiatives that have been introduced since the previous report including the support to the wider care home sector, the preparations for increasing access to schools, and in particular the beginning of the outbreak recovery planning;
- 1.3. Acknowledge the continuing extraordinary and at times heroic efforts of the staff of the County Council as the crisis has progressed.

#### 2. Reasons for the decision:

- 2.1. To note the ongoing response to the Covid 19 crisis and recognise the exceptional efforts of all involved.

#### 3. Other options considered and rejected:

- 3.1. None.

#### 4. Conflicts of interest:

- 4.1. Conflicts of interest declared by the decision-maker: None
- 4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

#### 5. Dispensation granted by the Conduct Advisory Panel: None.

**6. Reason(s) for the matter being dealt with if urgent:** Not applicable.

**7. Statement from the decision maker:**

**Approved by:**

**Date:**

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Chairman of Cabinet  
Councillor Keith Mans

14 July 2020



2.1. To meet the requirement for the establishment of a Local Outbreak Control Plan and a Local Outbreak Control Board for Hampshire.

**3. Other options considered and rejected:**

3.1. None.

**4. Conflicts of interest:**

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

**5. Dispensation granted by the Conduct Advisory Panel:** None.

**6. Reason(s) for the matter being dealt with if urgent:** Not applicable.

**7. Statement from the decision maker:**

<b>Approved by:</b>	<b>Date:</b>
----- Chairman of Cabinet Councillor Keith Mans	14 July 2020

## HAMPSHIRE COUNTY COUNCIL

### Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	14 July 2020
<b>Title:</b>	Medium Term Financial Strategy Update
<b>Report From:</b>	Director of Corporate Resources

**Contact name:** Carolyn Williamson

**Tel:** 01962 847400

**Email:** Carolyn.Williamson@hants.gov.uk

#### 1. The decision:

That Cabinet:

- 1.1. Notes the current level of unfunded costs and losses of approaching £103m, as detailed in paragraph 14.
- 1.2. Notes that the County Council will continue to lobby the Government to underwrite all of the financial consequences of the crisis and that as part of this lobbying, the Leader of the County Council will write to the Government requesting that they honour their commitment to fully fund the financial consequences of Covid-19.
- 1.3. Notes the urgent decisions taken to date in respect of a number of key issues relating to the County Council's response to the Covid-19 pandemic, as set out in Appendix 1.
- 1.4. Approves additional ongoing funding of up to £1.7m to be met from general contingencies to enable the Special Educational Needs service to meet the rising demands they are facing and help them meet their statutory duties.
- 1.5. Approves an additional £3.783m for additional social workers in the current year to be met from Covid-19 grant funding and up to £6.7m in 2021/22 subject to a review of demand and caseloads at the end of this financial year.
- 1.6. Approves further payments to social care providers of £5.910m to be met from Covid-19 grant funding and delegates authority to the Deputy Chief Executive and Director of Corporate Resources in consultation with the Director of Adults' Health and Care to agree a further month's payments at a cost of £2.418m.
- 1.7. Recommends to County Council that:
  - a) A capital underwriting of up to £5m be approved to be met from capital receipts to enable existing schemes to continue where there may be increased costs and to delegate authority to the Deputy Chief Executive

and Director of Corporate Resources to allocate this funding as appropriate.

b) The timetabling options for a successor savings programme as set out in paragraph 163 be approved.

c) The Departmental savings targets as set out in paragraph 165 be approved.

**2. Reasons for the decision:**

2.1. To provide an update and decisions on the medium term financial prospects for the County Council to 2022/23, in particular in view of the impact of the Covid-19 pandemic.

**3. Other options considered and rejected:**

3.1. None.

**4. Conflicts of interest:**

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

**5. Dispensation granted by the Conduct Advisory Panel:** None.

**6. Reason(s) for the matter being dealt with if urgent:** Not applicable.

**7. Statement from the decision maker:**

<b>Approved by:</b>	<b>Date:</b>
----- Chairman of Cabinet Councillor Keith Mans	14 July 2020

## HAMPSHIRE COUNTY COUNCIL

### Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	14 July 2020
<b>Title:</b>	2019/20 – End of Year Financial Report
<b>Report From:</b>	Director of Corporate Resources

**Contact name:** Carolyn Williamson

**Tel:** 01962 847400

**Email:** Carolyn.Williamson@hants.gov.uk

#### 1. The decision:

That Cabinet:

- 1.1. Approves the outturn position set out in Section 3.
- 1.2. Approves the increase of service capital programme cash limits for 2020/21 to reflect the carry forward of capital programme schemes and shares of capital
- 1.3. Approves the transfer of the balance of the net corporate savings of just over £11.9m to the Budget Bridging Reserve (BBR).
- 1.4. Recommends to County Council that:
  - a) The report on the County Council's treasury management activities and prudential indicators set out in Appendix 2 be approved.

#### 2. Reasons for the decision:

- 2.1. To provide a summary of the 2019/20 final accounts and make recommendations to Council on treasury management activities and prudential indicators.

#### 3. Other options considered and rejected:

- 3.1. None.

#### 4. Conflicts of interest:

- 4.1. Conflicts of interest declared by the decision-maker: None
- 4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

#### 5. Dispensation granted by the Conduct Advisory Panel: None.

6. Reason(s) for the matter being dealt with if urgent: Not applicable.

7. Statement from the decision maker:

<b>Approved by:</b>	<b>Date:</b>
----- Chairman of Cabinet Councillor Keith Mans	14 July 2020

## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	14 July 2020
<b>Title:</b>	Climate Change Strategy
<b>Report From:</b>	Director of Economy, Transport and Environment

**Contact name:** Stuart Jarvis

**Tel:** 01962 845260

**Email:** stuart.jarvis@hants.gov.uk

#### 1. The decision:

- 1.1. Cabinet approves the Hampshire County Council's Climate Change Strategy 2020-2025 which provides a clear direction and framework for the County Council's climate change programme and sets out the carbon baseline emissions and carbon budgets for meeting the agreed 2050 climate change targets.
- 1.2. Cabinet agrees the framework and next stages for developing the supporting Action Plan.
- 1.3. Cabinet notes the details on a range of climate change activity and programmes already underway within the Council towards meeting the climate change targets.
- 1.4. Cabinet agrees that the Action Plan be submitted to Cabinet for approval in September 2020.

#### 2. Reasons for the decision:

- 2.1. To uphold the commitment to develop a climate change strategy and action plan following the County Council's declaration of a climate emergency in June 2019 and the endorsement of the 2050 Commission recommendations in September 2019.

#### 3. Other options considered and rejected:

- 3.1. Not to develop a strategy and action plan following the climate emergency declaration.

#### 4. Conflicts of interest:

- 4.1. Conflicts of interest declared by the decision-maker:
- 4.2. Conflicts of interest declared by other Executive Members consulted:

5. Dispensation granted by the Conduct Advisory Panel: none.
6. Reason(s) for the matter being dealt with if urgent: not applicable.
7. Statement from the Decision Maker:

**Approved by:**

**Date:**

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**14 July 2020**

**Chairman of Cabinet  
Councillor Keith Mans**

## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	14 July 2020
<b>Title:</b>	Transport for the South East (TfSE)
<b>Report From:</b>	Director of Economy, Transport and Environment

**Contact name:** Keith Willcox

**Tel:** 01962 846997

**Email:** keith.willcox@hants.gov.uk

#### 1. The decision:

- 1.1. That Cabinet gives its consent to the establishment of a sub national transport body for the South East, to be known as Transport for the South East (TfSE), and recommends that Full Council endorses this decision;
- 1.2. That Cabinet approves the proposed constitutional arrangements and functions for TfSE, as set out in its Proposal to Government (Appendix 1), and recommends that Full Council endorses this decision;
- 1.3. That Cabinet endorses TfSE's Transport Strategy and recommends that Full Council adopts the Transport Strategy into the County Council's policy framework;
- 1.4. That Cabinet delegates authority to the Executive Member for Economy, Transport and Environment to consider, and where appropriate approve, any subsequent studies, strategies and decisions arising from TfSE's Transport Strategy.

#### 2. Reasons for the decision:

- 2.1. Section 102(F)(3) of the Transport Act 2008, as amended by the Cities and Local Government Act 2016, states that each constituent member of a shadow sub national transport body should approve the submission of any Proposal to the Secretary of State and give their consent to the making of Regulations by the Secretary of State to establish a sub national transport body.
- 2.2. By securing statutory status as a sub national transport body, TfSE will have the powers and responsibilities required to deliver its Transport Strategy. Not only would a statutory sub national transport body for the South East give the region a stronger voice at national level, but would also enable the County Council to influence the prioritisation of national transport investment in a way that has not been possible in the past.
- 2.3. The constitutional arrangements and functions contained in the Proposal to Government are designed to help TfSE demonstrate strong local accountability, whilst facilitating sustainable economic growth and ensuring a high quality,

integrated, transport network through the efficient delivery of its Transport Strategy. As explained in the body of the report, decisions taken by the statutory body (TfSE) would only be taken with the consent of the affected constituent authority(ies). The principle of subsidiarity underpins the TfSE proposed arrangements, respecting the sovereignty of the constituent local transport authorities.

- 2.4. The legislation enables a sub national transport body to devise a transport strategy for its region. The County Council has been proactive in helping to develop TfSE's Transport Strategy which is based on sound evidence and applies a clear methodology. The strategy provides a strong economic, social, and environmental policy framework for future transport planning up to 2050 and, is therefore considered appropriate to adopt into the County Council's own policy framework, alongside the Hampshire Local Transport Plan.

### **3. Other options considered and rejected:**

- 3.1. The option to withhold consent to TfSE seeking statutory status was rejected as it would undermine the partnership and the County Council's opportunity to gain greater influence over future transport decisions.
- 3.2. The option to object to the constitutional arrangements and functions set out in the Proposal to Government was rejected as these have already been subject to extensive consultation and are considered necessary to meet legislative requirements and the objectives of TfSE. Furthermore, the arrangements do not affect the County Council's ability to take local decisions and protect its integrity by ensuring any decisions taken by TfSE, which would affect Hampshire, would first require explicit consent from the County Council.
- 3.3. The option of not recommending to Full Council that TfSE's Transport Strategy be adopted into the County Council's Policy Framework was rejected as it is considered important that the County Council's own policies take account of the TfSE's Transport Strategy which provides a broad policy framework up to 2050 to inform future transport investment decisions within the South East region.

### **4. Conflicts of interest:**

- 4.1. Conflicts of interest declared by the decision-maker:
- 4.2. Conflicts of interest declared by other Executive Members consulted:

### **5. Dispensation granted by the Conduct Advisory Panel: none.**

### **6. Reason(s) for the matter being dealt with if urgent: not applicable.**

### **7. Statement from the Decision Maker:**

**Approved by:**

**Date:**

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**14 July 2020**

**Chairman of Cabinet  
Councillor Keith Mans**

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## HAMPSHIRE COUNTY COUNCIL

### Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	14 July 2020
<b>Title:</b>	Serving Hampshire – 2019/20 Performance Report
<b>Report From:</b>	Chief Executive

**Contact name:** Philippa Mellish, Head of Insight and Engagement

**Tel:** 01962 847482

**Email:** philippa.mellish@hants.gov.uk

#### 1. The decision:

That Cabinet:

- 1.1. Notes the County Council's performance for 2019/20, including plans to refresh the Strategic Plan and Performance Management Framework;
- 1.2. notes progress to advance inclusion and diversity;
- 1.3. approves the Modern Slavery Statement contained in Appendix four; and
- 1.4. notes the findings of the 2019-20 Local Government and Social Care Ombudsman report.:

#### 2. Reasons for the decision:

- 2.1. To provide strategic oversight of the County Council's performance during 2019/20 against the Serving Hampshire Strategic Plan for 2017-2020 and consequential proposals.
- 2.2. To set out the results of the 2019-20 Local Government and Social Care Ombudsman report.

#### 3. Other options considered and rejected:

- 3.1. None.

#### 4. Conflicts of interest:

- 4.1. Conflicts of interest declared by the decision-maker: None
- 4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

#### 5. Dispensation granted by the Conduct Advisory Panel: None.

**6. Reason(s) for the matter being dealt with if urgent:** Not applicable.

**7. Statement from the decision maker:**

<b>Approved by:</b>	<b>Date:</b>
----- Chairman of Cabinet Councillor Keith Mans	14 July 2020